# Federal Transportation Funds Benefit Recreation

Federal Highway
Administration
programs benefit trails.





U.S. Department of Transportation Federal Highway Administration

#### Who is FHWA?

- The Federal Highway Administration (FHWA), part of the US Department of Transportation, provides expertise, resources, and information to improve the nation's highway system and its intermodal connections.
- The **Federal-Aid Highway Program** provides financial assistance to the States to construct and improve the National Highway System, other roads, bridges, and trails.
- The **Federal Lands Highway Program** provides access to and within national forests and parks, Indian reservations, and other public lands by preparing plans, letting contracts, supervising construction, and inspecting bridges.
- FHWA conducts and manages a comprehensive research, development, and technology program.

# FHWA Funds for Pedestrian and Bicyclist Projects and Trails

- Pedestrian and bicycle projects are eligible for every major Federal-aid funding category.
- The Federal Surface Transportation Program is the largest single funding source for shared use paths, trails, and related projects in the United States:
  - \$400 million/year for pedestrian and bicycle related facilities;
     rose to \$564 million in FY 2007.
  - Recreational trails funding rises from \$60 million in FY 2005 to \$85 million in FY 2009.
- Pedestrian Safety is one of FHWA's "Vital Few" priority areas.

## **Key Programs for Trail Projects**

- Federal Lands Highways Program
- Surface Transportation Program
- Transportation Enhancement Activities
- Congestion Mitigation and Air Quality
- National Scenic Byways Program
- Recreational Trails Program
- Safe Routes to School Program
- TE and RTP can support Youth Corps

## **Federal Lands Highways Program**

- Provides access to and within Federal lands.
- Project decisions made by the Federal land management agencies in coordination with local governments.
- Trails are eligible for funding; agencies have put higher priority on highway access and safety projects.
- Increasing emphasis on pedestrian safety.
- See <u>www.fhwa.dot.gov/flh</u>.

#### Federal-Aid Highway Program Funds for Trails

- Surface Transportation Program (STP), Congestion Mitigation and Air Quality Improvement Program (CMAQ), Highway Safety Improvement Program (HSIP), and Safe Routes to School (SRTS)
- Broad range of eligible projects from highway construction to pedestrian and bicycle projects and transportation trails.
- SRTS projects are eligible within about 2 miles of elementary and middle schools, and may include trails.
- CMAQ projects must benefit air quality; may be used as STP in States with no nonattainment areas.

# **Transportation Enhancements**

Transportation Enhancement (TE) activities expand transportation choices and enhance the transportation experience through 12 eligible TE activities related to surface transportation.

Funding: 10% of STP (including Equity Bonus attributed to STP): \$800 million per year (2005-2009).



#### Transportation Enhancement Activities 12 Eligible Categories

- 2) Pedestrian and bicycle safety and education
- 3) Scenic or historic easements and sites
- 4) Scenic or historic highway programs
- 5) Landscaping and scenic beautification
- 6) Historic preservation

- 1) Pedestrian and bicycle facilities 7) Historic transportation buildings, structures, or facilities
  - 8) Rail-trail conversions
  - 9) Inventory, control, and removal of outdoor advertising
  - 10) Archaeological planning and research
  - 11) Mitigate highway water pollution and wildlife mortality
  - 12) Transportation museums

# **Transportation Enhancements**

- Administered by State DOTs. Each State has its own project selection process.
- States requirements may be stricter than the Federal requirements.
- States are encouraged to use Youth Corps.
- Contact your State TE Manager.
- See <a href="https://www.enhancements.org">www.enhancements.org</a>.

### How does TE project funding work?

- Project sponsors apply to their State DOT.
- Project sizes vary in each State: some have minimum and/or maximum amounts.
- Reimbursable cost share program (not up-front except for case-by-case working capital basis):
  - 23 U.S.C. 132 allows up-front transfers to Federal agencies.
  - -23 U.S.C. 133(e)(3) has an advance payment option.
- In general: 80% Federal share / sliding scale, with some flexibility (23 U.S.C. 133(e)(5)(C)).

#### Some TE Issues

- TE projects must relate to surface transportation.
- TE has been attacked for diverting the Highway Trust Fund for nonhighway purposes.
- Nothing in Federal law or regulation requires trails to be paved. TE trail projects must meet accessibility requirements.
- Nothing in Federal law or regulation prohibits equestrian use.
- FHWA developed a Framework for Considering Motorized Use on Nonmotorized Trails.
- Project sponsors **must** include various interest groups in the project development process: equestrians and other trail users, historic preservation advocates, etc.
- USDOT encourages States to use Youth Corps on TE projects, but few States use them.

## **National Scenic Byways Program**

- Designates All American Roads and National Scenic Byways: *America's Byways*<sup>TM</sup>
- Discretionary program rises from \$26.5 m in FY 2005 to \$43.5 m in FY 2009.
- Funds for designated byways.
- Program info, see <u>www.bywaysonline.org</u>
- Traveler info, see www.byways.org



# **Eligible Scenic Byways Projects**

- Plan, design, develop State byway program.
- Corridor management plans.
- Safety improvements to byways.
- Enhance recreation access.
- Protect scenic, historic, recreation, cultural, natural, archaeological resources adjacent to a scenic byway.
- Develop and provide tourist information.
- Develop and implement a marketing program.

# **Recreational Trails Program**

- Funds to develop and maintain recreational trails for all trail uses.
  - Only FHWA program to support routine maintenance
- Rises from \$60 m in FY 2005 to \$85 m in FY 2009.
- Funds distributed by formula to States: see www.fhwa.dot.gov/environment/rectrails/recfunds.htm.
- Represents a portion of the Federal motor fuel excise tax paid by OHV users.
- States solicit and select projects for funding.
- States are encouraged to use Youth Corps.
- See <u>www.fhwa.dot.gov/environment/rectrails</u>.

# **RTP Eligible Projects**

- Maintain and restore existing trails (and bridges).
- Develop and rehabilitate trailside and trailhead facilities.
- Purchase and lease trail construction and maintenance equipment.
- Construct new trails (limits on Federal lands).
- Acquire easements or property for trails (willing seller only: **Condemnation is prohibited**).
- Trail assessments for accessibility and maintenance.
- Trail safety and environmental protection education.
- State administrative costs.

# **RTP Partnerships**

- Each State has a State Trail Committee to assist with the program.
- Committees represent both nonmotorized and motorized recreational trail users.
- The committees help trail groups cooperate and communicate with each other.
- Partnerships lead to better projects, and better maintained trails.

# **RTP Partnerships**



Through the RTP, FHWA works with:

- Federal Interagency Council on Trails.
- National Trails Training Partnership to develop trail training: <a href="https://www.NTTP.net">www.NTTP.net</a>.
- Federal Interagency trail training course.
- National Trails Day first Saturday of June: see www.americanhiking.org/events/ntd/index.html.
- National Scenic and Historic Trails.
- US Forest Service Technology and Development Centers to provide trail publications to the public: <a href="https://www.fhwa.dot.gov/environment/fspubs/index.htm">www.fhwa.dot.gov/environment/fspubs/index.htm</a>.

# **RTP Partnerships**



- National conferences for trail organizations.
- US Access Board, US Forest Service, and others to develop trail accessibility guidelines: see www.access-board.gov/outdoor/outdoor-rec-rpt.htm and www.fs.fed.us/recreation/programs/accessibility/.
- OHV, Mountain Bike, and Equestrian groups to develop trail design and management manuals.
- Snowmobile and OHV safety information.
- Coalition for Recreational Trails for the RTP Database: www.funoutdoors.info/rtphome.html.

# Who can sponsor an RTP project?

- Federal agencies (restrictions in a few States)
- Tribal government agencies
- State agencies
- Local agencies: county, city, town, township, borough, school, water/sewer district, etc.
- Nonprofit organizations (many States)
- For profit organizations (a few States)
- Project sponsors are encouraged to use qualified youth conservation or service corps.

## How does RTP project funding work?

- Project sponsors apply to their State.
- Project sizes vary in each State: some have minimum and/or maximum amounts.
- Reimbursable cost share program (not up-front except for case-by-case working capital basis). 23
   U.S.C. 132 allows up-front transfers to Federal agencies.
- In general: 80% Federal share / sliding scale.
  - Flexibilities for Federal agency project sponsors.
  - RTP may match / be matched by other Federal funds.

## How do I get funds for my project?

- Contact your State RTP or TE Administrator: see <a href="https://www.fhwa.dot.gov/environment/rectrails/rtpstate.htm">www.fhwa.dot.gov/environment/rectrails/rtpstate.htm</a> or <a href="https://www.enhancements.org">www.enhancements.org</a>.
- Develop a workable, realistic project.
- Get public support.
- Develop funding sources and donations.
- Consider youth corps involvement.
- Youth Corps: seek out project sponsors.
- Develop a good design: consider the trail setting, community benefits, user needs, accessibility.

## How do I get funds for my project?

- Consider potential problems:
  - Environmental impacts: wetlands, endangered species, archaeological impacts, etc.
  - Permits
  - Public opposition: liability, property rights, safety, environmental impact.
- Complete the project application **completely**.
- If approved, get to work!
- Submit an invoice if you want to get paid!

#### Federal Highway Program Update

The Federal Surface Transportation Program must be reauthorized (or extended) in FY 2009. FHWA is considering input.

- National Surface Transportation Policy and Revenue Study Commission: <a href="https://www.transportationfortomorrow.org/">www.transportationfortomorrow.org/</a>.
- State DOTs; Highway Users; Transit; Rail
- Federal Land Management Agencies
- Other Interests: Air Quality, Bicyclists, Climate Change, Ecosystems, Environment, Freight, Trails

#### For more information:

- State RTP Administrator contacts: www.fhwa.dot.gov/environment/rectrails/rtpstate.htm.
- State TE Manager contacts: <u>www.enhancements.org</u>.
- National RTP and TE oversight:

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